

Interconnection, Peering and Financial Settlements in the Internet

Geoff Huston

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Telstra



 an overview of how ISPs interact to form today's Internet

••• The Sum of Many Parts

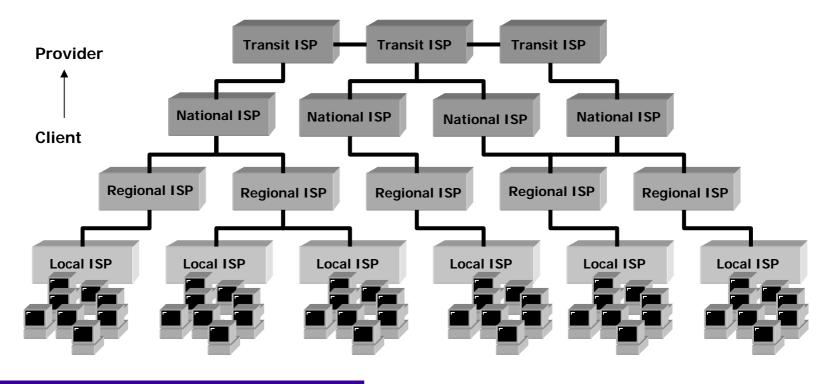
- The Internet is the sum of more than 30,000 component service providers (ISPs)
- Each ISP has its own network with services, tariffs, customers, policies.
- many policies
- many services
- one Internet?

••• The Well-Ordered Internet

- This view is based on a conventional distribution infrastructure
- Every relationship is bilateral
 - a provider sells services to a consumer
- Tiering of the ISP sector
 - Tier 1 global backbone transit networks
 - Tier 2 national wholesale transit networks
 - Tier 3 local retail access ISPs
- Assumption that every relationship is part of a provider / client hierarchy

••• The Well-Ordered Internet

• The resultant structure is a hierarchy of relationships

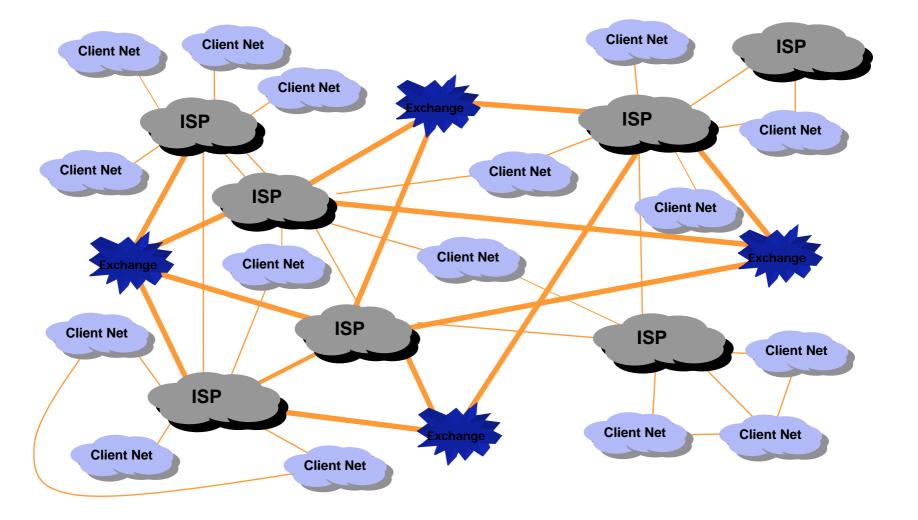


••• The Internet - as we know it

- The competitive ISP industry tends to equilibrate on the lowest local cost structures
- There are no objective criteria to identify who is the provider and who is the customer
- Debt is better than profit as a means of leverage of ISP value
 - there are fewer ways of establishing true value
- underlying carriage tariffs shape Internet-based 'locality'
- Within each local tier cell ISPs tend to SKA peer or not
 - bluff is a critical component of the peering game
- Strict tiering blurs because of the confusion over value identification

- is content of equal value to transit?

••• The Internet - as we know it



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••• The Problem - as we see it

- how to interconnect many thousands of component networks while:
 - minimizing local cost everywhere by:
 - localizing transit traffic
 - matching diverse import, export and transit policies
 - avoiding super dense traffic black holes
 - maintaining stability and quality
 - both technical and financial
 - staying within the bounds of available technologies

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and also adding thousands more component networks

••• The Role of the Exchange

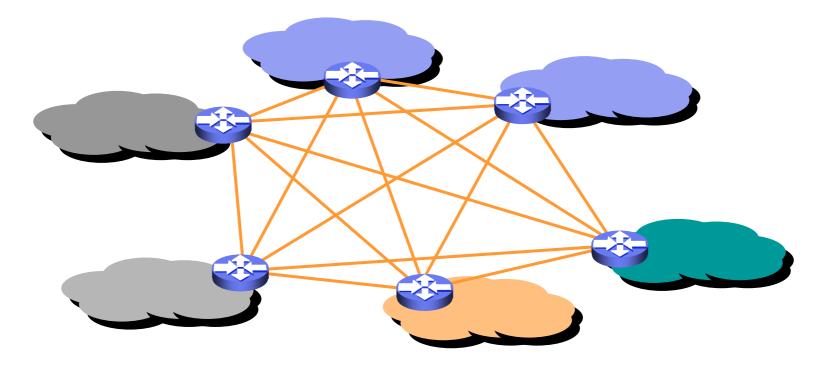
• An examination of the rationale for public Internet exchanges

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••• The N-squared problem

 $- N^2$ circuits, N^2 peerings

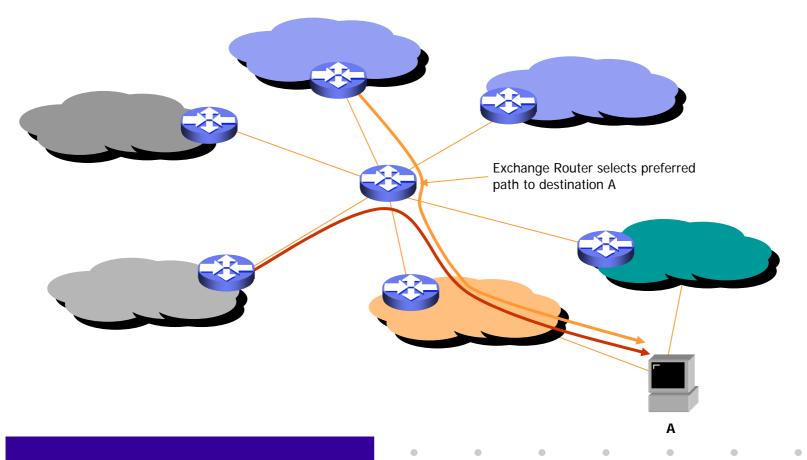
- questionable scaling properties

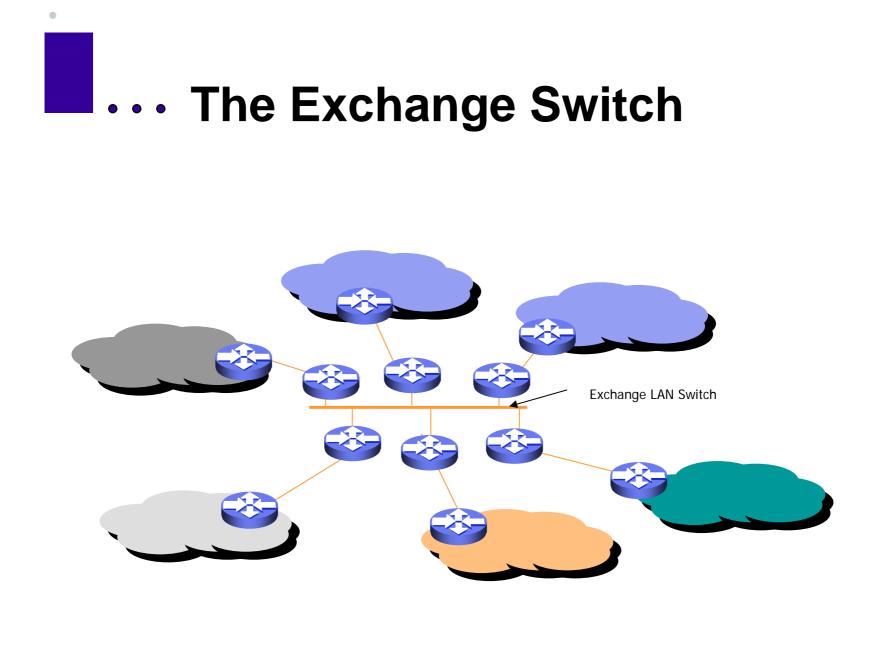


••• The Exchange Router

• Too simple

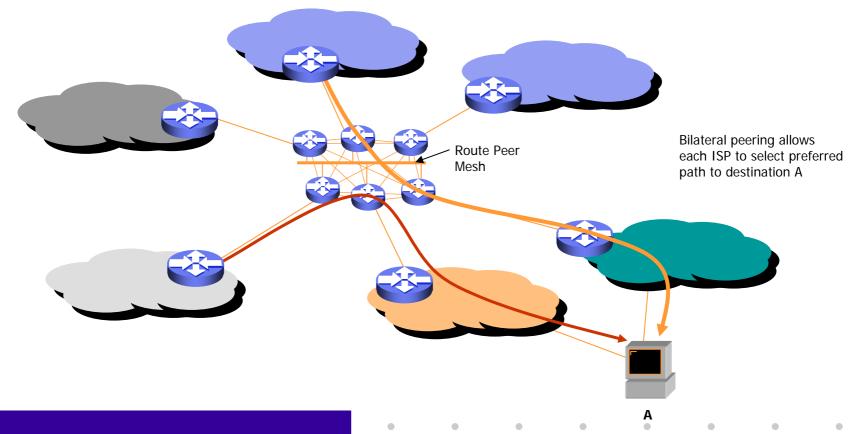
• Router-based exchanges impose transit policy





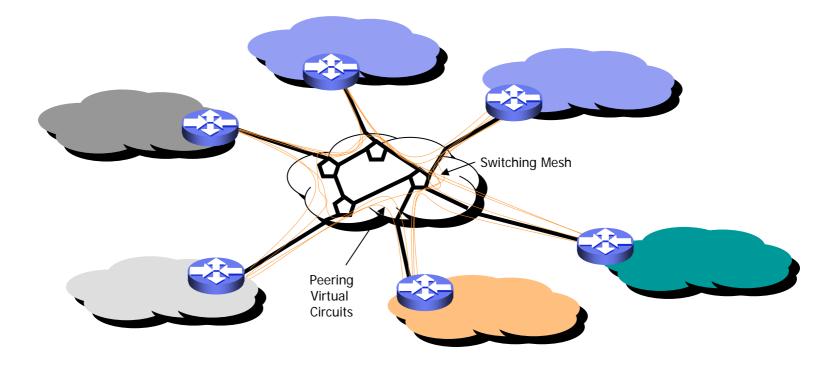
••• The Exchange L2 Switch

- An L2 switch does not implement routing policy
- Routing policy is then the outcome of bilateral agreements



••• The Distributed Exchange

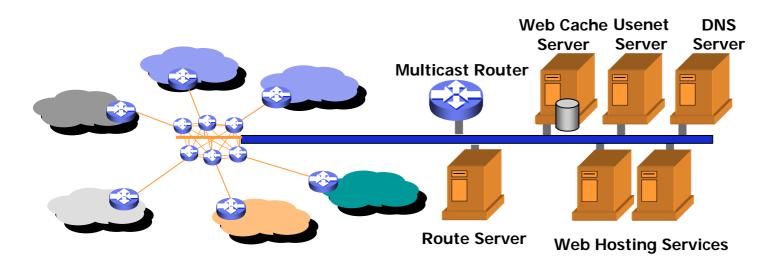
• Use of L2 virtual circuits to support bilateral peering eliminates the need for co-location



Adding Value to the Exchange

 exchanges represent a very efficient centralized service launch point

Service Environment



••• The Role of Private Peering

- Not all interconnection happens at public exchanges
- Exchanges can represent very dense traffic aggregation points
- Exchanges do not readily permit continuity of QoS mechanisms
- Exchanges are vulnerable to third party forcing

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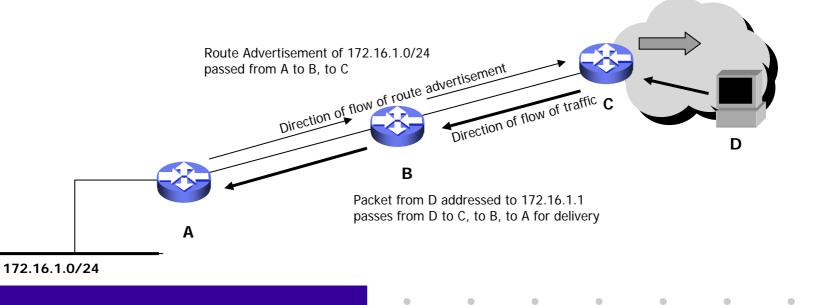
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 Private peering allows private financial arrangements

••• What is being exchanged?

• IP Routes

- A sends B routing advertisements
- IP Packets
 - B sends A IP packets destined to A's advertised network's



Routing Policy

 At an exchange you may exchange routes with any other network that is also present at the exchange

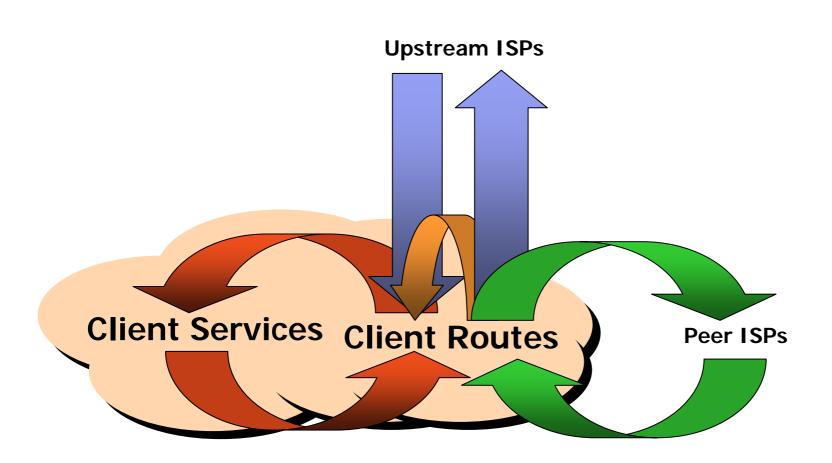
• Whom you choose to exchange routing information with is a matter of local policy determination

- local purchase of transit
- honoring remote transit obligations
- local peering

Routing Policy

- Which routes you choose to advertise is a matter of policy.
- Network A PEERS with Network B:
 - A advertises A's CUSTOMERS to B
 - A does NOT advertise its value-added customer SERVICES to B
 - A does NOT advertise its peer-learned routes to B
 - A does NOT advertise its upstream provider's routes to B





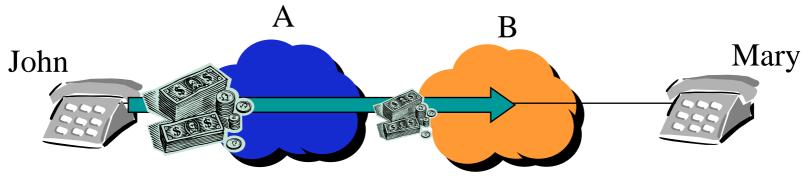
Peering and Financial Settlements

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• An overview of the financial basis of interconnection within the Internet

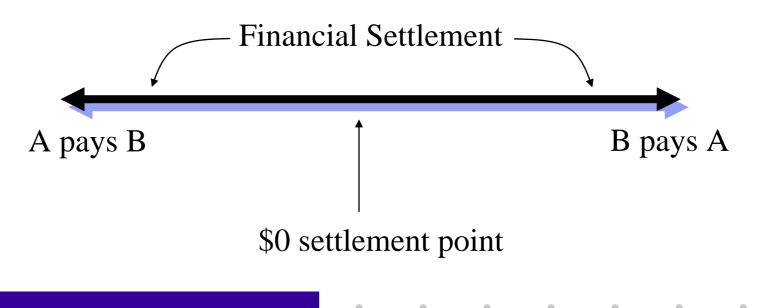
••• Follow the Money

- In a uniformly structured retail market the money flow is easy to identify:
 - John initiates the transaction
 - John pays his local provider A for the entire end-to-end transaction charge for the end-to-end service
 - A pays B to terminate the transaction
 - B terminates the transaction at Mary without charging Mary



Interprovider - Who pays who?

- The inter-provider financial relationship will vary for each individual transaction
- The net outcome is balanced through financial settlement



Interprovider - Who pays who?

- BUT, this assumes:
 - each transaction has a measurable value
 - each transaction is individually accountable
 - each transaction is funded by the end clients in a consistent fashion

- initiator direction pays or
- responder direction pays

••• Enter the Internet . . .

- In the Internet there is no readily identifiable uniform bi-directional transaction
 - The currency of interaction must shift to the lowest common denominator
 - Each individual IP packet is an individual 'transaction'
- In a chaotic retail market each part of a multi-provider supported transaction has an individual monetary flow

- The 'value' can be in either direction at each interconnection

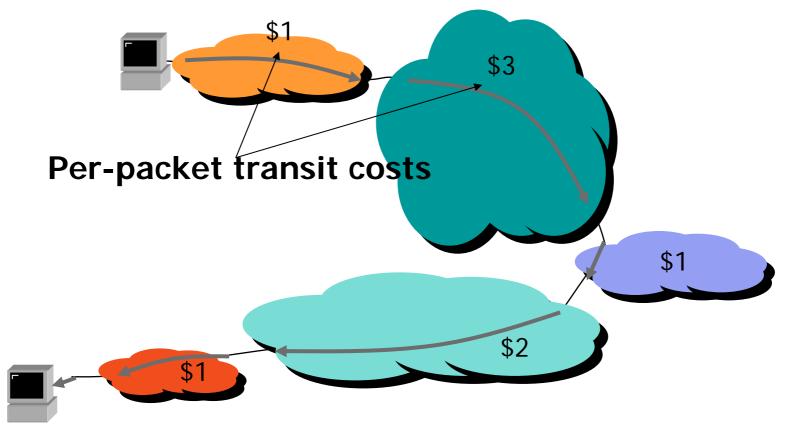
- Per-Service charging is difficult
 - The service is within the IP payload
 - Per-packet transmission is the currency of IP money

Cost Apportionment

• Financial Settlements are intended to undertake a role of fair cost apportionment

- How are costs incurred by Internet Providers?
- How does each provider apportion local costs?



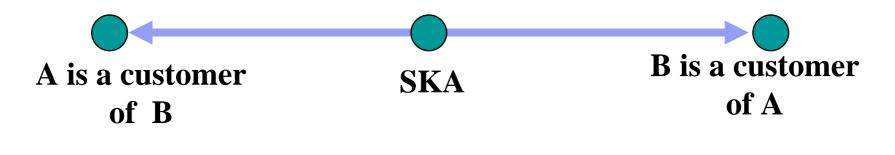


BUT

- IP packets
 - have a vanishingly small value
 - have no readily identifiable transaction context
 - may not be delivered
 - have no tracking field in the header to accumulate 'value'
 - are usually not individually accounted within a retail tariff structure

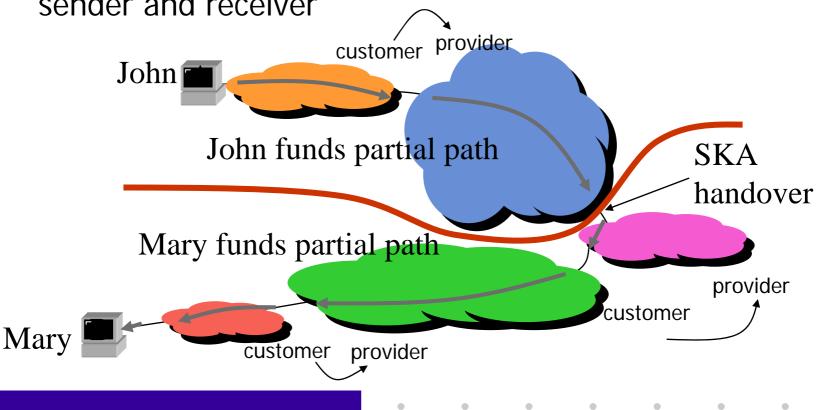
The Internet model

- There is no known objective financial settlement model which is financially robust and technically feasible in the Internet
- The most stable outcome is a bilateral agreement creating a provider / customer relationship, or SKA peer relationship



How are costs apportioned?

 At the consumer level, IP transmission costs are administratively apportioned bilaterally between sender and receiver



••• Fixed Relationships

- There are no known IP financial settlements models that are technically and financially fair and robust
- Every peering tends to a statically determined relationship of provider/ customer or SKA peer

- The resultant business strategy
 - only SKA peer with 'larger' ISPs

••• The Aggregation of ISPs

- Every customer wants to be a peer
- Every peer wants to be a provider
- Bigger is better
 - ISPs that aggregate through mergers and takeovers can obtain access to a more advantaged position with respect to their peer ISPs

••• Today's Environment

- Natural tendency to aggregate within the ISP industry
 - Economies of scale of operation
 - Access to more advantageous SKA peering agreements
- Risk factors
 - reduction of competitive pressure
 - collective action on industry peering arrangements

- collective action on retail pricing

Imminent Death of the Net Predicted - MP3 at II:00

- Aggregation of the IP global transit market to a very small number of operators
- Ability to execute global price setting through control of the underlying transmission resource
- Recovery of operating margins through elimination of competitive pressure for commodity pricing
- Is the communications industry attempting to rebuild the colonial structures of global provider and local franchise operator?

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••• The Bottom Line

- A stable open competitive market for ISP services is based on the public availability of pricing at all levels
- Continued operation of a strongly competitive IP supply market may require an active role for regulatory intervention at the level of inter-provider interaction

• Intense aggregation is always an alternative to industry regulation

Further Reading

- Frieden, R., "Without Public Peer: The potential Regulatory and Universal Service Consequences of Internet Balkanization", Virginia Journal of Law and Technology, ISSN 1522-1687, Volume 3, Article 8, September 1998. http://vjolt.student.virginia.edu/graphics/vol3/vol3_art8.html A good briefing paper from an economic perspective on interconnection issues, with particular attention to the domestic situation in the United States.
- Cukier, K., "Peering and Fearing: ISP Interconnection and Regulatory Issues", presented paper at the Harvard Information Infrastructure Project Conference on the Impact of the Internet on Communication Policy, December 3-5 1997. Conference program is at http://ksgwww.harvard.edu/iip/iicompol/agenda.html The Cukier paper is at http://ksgwww.harvard.edu/iip/iicompol/Papers/Cukier.html
- Shapiro, C., Varian, H., "Information Rules: A Strategic Guide to the Information Economy", ISBN 087584863X, Harvard Business School Press, November 1998. A broader look at the Internet from an economic perspective, looking at both content and service provider economics.
- Varian, H., "The Information Economy The Economics of the Internet, Information Goods, Intellectual Property and Related Issues". http://www.sims.berkeley.edu/resources/infoecon/ This is a collection of references to other online resources, and is a useful starting point for further reading on this topic.

Further Reading

 INET'99 Conference Paper: Interconnection, Peering and Financial Settlements - Geoff Huston

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 ISP Survival Guide - Geoff Huston - John Wiley & Sons